

General Assembly

Amendment

January Session, 2019

LCO No. 8451



Offered by:

SEN. BERGSTEIN, 36th Dist.

To: Subst. Senate Bill No. 927

File No. 260

Cal. No. 141

"AN ACT CREATING THE ENVIRONMENTAL INFRASTRUCTURE FUND WITHIN THE CONNECTICUT GREEN BANK."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. Section 16-245n of the general statutes is repealed and the
- 4 following is substituted in lieu thereof (*Effective October 1, 2019*):
- 5 (a) For purposes of this section: [, "clean energy"]
- 6 (1) "Clean energy" means solar photovoltaic energy, solar thermal,
- 7 geothermal energy, wind, ocean thermal energy, wave or tidal energy,
- 8 fuel cells, landfill gas, hydropower that meets the low-impact
- 9 standards of the Low-Impact Hydropower Institute, hydrogen
- 10 production and hydrogen conversion technologies, low emission
- 11 advanced biomass conversion technologies, alternative fuels, used for
- 12 electricity generation including ethanol, biodiesel or other fuel
- 13 produced in Connecticut and derived from agricultural produce, food
- waste or waste vegetable oil, provided the Commissioner of Energy

15 and Environmental Protection determines that such fuels provide net 16 reductions in greenhouse gas emissions and fossil fuel consumption, 17 usable electricity from combined heat and power systems with waste 18 heat recovery systems, thermal storage systems, other energy 19 resources and emerging technologies which have significant potential 20 for commercialization and which do not involve the combustion of 21 coal, petroleum or petroleum products, municipal solid waste or 22 nuclear fission, financing of energy efficiency projects, projects that 23 seek to deploy electric, electric hybrid, natural gas or alternative fuel 24 associated infrastructure, any related storage, 25 distribution, manufacturing technologies or facilities and any Class I 26 renewable energy source, as defined in section 16-1; [.] and

- (2) "Environmental infrastructure" means structures, facilities, systems, services and improvement projects related to water, waste and recycling, zero-emission vehicle refueling, climate adaptation and resiliency, agriculture, land conservation, parks and recreation, and other environmental markets.
- 32 (b) On and after July 1, 2004, the Public Utilities Regulatory 33 Authority shall assess or cause to be assessed a charge of not less than 34 one mill per kilowatt hour charged to each end use customer of electric 35 services in this state which shall be deposited into the Clean Energy 36 Fund established under subsection (c) of this section.
 - (c) (1) There is hereby created a Clean Energy Fund which shall be within the Connecticut Green Bank. The fund may receive any amount required by law to be deposited into the fund and may receive any federal funds as may become available to the state for clean energy investments. Upon authorization of the Connecticut Green Bank established pursuant to subsection (d) of this section, any amount in said fund may be used for expenditures that promote investment in clean energy in accordance with a comprehensive plan developed by it to foster the growth, development and commercialization of clean energy sources, related enterprises and stimulate demand for clean energy and deployment of clean energy sources that serve end use

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48 customers in this state and for the further purpose of supporting 49 operational demonstration projects for advanced technologies that 50 reduce energy use from traditional sources. Such expenditures may 51 include, but not be limited to, providing low-cost financing and credit 52 enhancement mechanisms for clean energy projects and technologies, 53 reimbursement of the operating expenses, including administrative 54 expenses incurred by the Connecticut Green Bank and Connecticut 55 Innovations, Incorporated, and capital costs incurred by the 56 Connecticut Green Bank in connection with the operation of the fund, 57 the implementation of the plan developed pursuant to subsection (d) 58 of this section or the other permitted activities of the Connecticut 59 Green Bank, disbursements from the fund to develop and carry out the 60 plan developed pursuant to subsection (d) of this section, grants, direct 61 or equity investments, contracts or other actions which support 62 research, development, manufacture, commercialization, deployment 63 and installation of clean energy technologies, and actions which 64 expand the expertise of individuals, businesses and lending 65 institutions with regard to clean energy technologies.

(2) (A) There is hereby created an Environmental Infrastructure Fund which shall be within the Connecticut Green Bank. The fund may receive any amount required by law to be deposited into the fund and may receive any federal funds as may become available to the state for environmental infrastructure investments, except that the fund shall not receive: (i) Ratepayer or Regional Greenhouse Gas Initiative funds, (ii) funds that have been deposited in or are required to be deposited in an account of the Clean Water Fund pursuant to sections 22a-475 to 22a-483f, inclusive, or (iii) funds collected from a water company, as defined in section 25-32a.

(B) Upon authorization of the Connecticut Green Bank established pursuant to subsection (d) of this section, any amount in said fund may be used for expenditures that promote investment in environmental infrastructure in accordance with a comprehensive plan developed by it to foster the growth, development, commercialization and, where applicable, preservation of environmental infrastructure

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and related enterprises. Such expenditures may include, but not be 82 83 limited to, providing low-cost financing and credit enhancement mechanisms for projects and technologies, reimbursement of the 84 85 operating expenses, including administrative expenses incurred by the 86 Connecticut Green Bank, and capital costs incurred by the Connecticut 87 Green Bank in connection with the operation of the fund, the 88 implementation of the plan developed pursuant to subsection (d) of this section or the other permitted activities of the Connecticut Green 89 90 Bank, disbursements from the fund to develop and carry out the plan 91 developed pursuant to subsection (d) of this section, grants, direct or 92 equity investments, contracts or other actions which support research, 93 development, manufacture, commercialization, deployment and 94 installation of environmental infrastructure, and actions which expand 95 the expertise of individuals, businesses and lending institutions with 96 regard to environmental infrastructure.

- (d) (1) (A) The Connecticut Green Bank is hereby established and created as a body politic and corporate, constituting a public instrumentality and political subdivision of the state of Connecticut established and created for the performance of an essential public and governmental function. The Connecticut Green Bank shall not be construed to be a department, institution or agency of the state.
- (B) The Connecticut Green Bank shall (i) develop separate programs to finance and otherwise support clean energy and environmental infrastructure investment in residential, municipal, small business and larger commercial projects and such others as the Connecticut Green Bank may determine; (ii) support financing or other expenditures that promote investment in clean energy sources and environmental infrastructure in accordance with a comprehensive plan developed by it to foster the growth, development and commercialization of clean energy sources, environmental infrastructure and related enterprises; and (iii) stimulate demand for clean energy and the deployment of clean energy sources within the state that serve end use customers in the state.

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115 (C) The Clean Energy Finance and Investment Authority shall 116 a successor agency to Connecticut Innovations, 117 Incorporated, for the purposes of administering the Clean Energy 118 Fund in accordance with section 4-38d. The Connecticut Green Bank 119 shall constitute a successor agency to the Clean Energy Finance and 120 Investment Authority for purposes of administering the Clean Energy 121 Fund in accordance with section 4-38d. The Connecticut Green Bank 122 shall have all the privileges, immunities, tax exemptions and other 123 exemptions of Connecticut Innovations, Incorporated, with respect to 124 said fund. The Connecticut Green Bank shall administer the 125 Environmental Infrastructure Fund. The Connecticut Green Bank shall 126 be subject to suit and liability solely from the assets, revenues and 127 resources of said bank and without recourse to the general funds, 128 revenues, resources or other assets of Connecticut Innovations, 129 Incorporated. The Connecticut Green Bank may provide financial 130 assistance in the form of grants, loans, loan guarantees or debt and 131 equity investments, as approved in accordance with written 132 procedures adopted pursuant to section 1-121. The Connecticut Green 133 Bank may assume or take title to any real property, convey or dispose 134 of its assets and pledge its revenues to secure any borrowing, convey 135 or dispose of its assets and pledge its revenues to secure any 136 borrowing, for the purpose of developing, acquiring, constructing, 137 refinancing, rehabilitating or improving its assets or supporting its 138 programs, provided each such borrowing or mortgage, unless 139 otherwise provided by the board or said bank, shall be a special 140 obligation of said bank, which obligation may be in the form of bonds, 141 bond anticipation notes or other obligations which evidence an 142 indebtedness to the extent permitted under this chapter to fund, 143 refinance and refund the same and provide for the rights of holders 144 thereof, and to secure the same by pledge of revenues, notes and 145 mortgages of others, and which shall be payable solely from the assets, 146 revenues and other resources of said bank and such bonds may be 147 secured by a special capital reserve fund contributed to by the state. 148 The Connecticut Green Bank shall have the purposes as provided by 149 resolution of said bank's board of directors, which purposes shall be

consistent with this section. No further action is required for the establishment of the Connecticut Green Bank, except the adoption of a resolution for said bank.

- (D) In addition to, and not in limitation of, any other power of the Connecticut Green Bank set forth in this section or any other provision of the general statutes, said bank shall have and may exercise the following powers in furtherance of or in carrying out its purposes:
- 157 (i) To have perpetual succession as a body corporate and to adopt 158 bylaws, policies and procedures for the regulation of its affairs and the 159 conduct of its business;
- 160 (ii) To make and enter into all contracts and agreements that are necessary or incidental to the conduct of its business;
- 162 (iii) To invest in, acquire, lease, purchase, own, manage, hold, sell 163 and dispose of real or personal property or any interest therein;
- (iv) To borrow money or guarantee a return to investors or lenders;
- 165 (v) To hold patents, copyrights, trademarks, marketing rights, 166 licenses or other rights in intellectual property;
- 167 (vi) To employ such assistants, agents and employees as may be 168 necessary or desirable, who shall be exempt from the classified service 169 and shall not be employees, as defined in subsection (b) of section 5-170 270; establish all necessary or appropriate personnel practices and 171 policies, including those relating to hiring, promotion, compensation 172 and retirement, and said bank shall not be an employer, as defined in 173 subsection (a) of section 5-270; and engage consultants, attorneys, 174 financial advisers, appraisers and other professional advisers as may 175 be necessary or desirable;
- (vii) To invest any funds not needed for immediate use or disbursement pursuant to investment policies adopted by said bank's board of directors;

(viii) To procure insurance against any loss or liability with respect to its property or business of such types, in such amounts and from such insurers as it deems desirable;

- (ix) To enter into joint ventures and invest in, and participate with any person, including, without limitation, government entities and private corporations, in the formation, ownership, management and operation of business entities, including stock and nonstock corporations, limited liability companies and general or limited partnerships, formed to advance the purposes of said bank, provided members of the board of directors or officers or employees of said bank may serve as directors, members or officers of any such business entity, and such service shall be deemed to be in the discharge of the duties or within the scope of the employment of any such director, officer or employee, as the case may be, so long as such director, officer or employee does not receive any compensation or financial benefit as a result of serving in such role;
- (x) To enter into a memorandum of understanding or other arrangements with Connecticut Innovations, Incorporated, with respect to the provision or sharing of space, office systems or staff administrative support, on such terms as may be agreed to between said bank and Connecticut Innovations, Incorporated; and
 - (xi) To do all other acts and things necessary or convenient to carry out the purposes of said bank.
 - (E) (i) The Connecticut Green Bank may form one or more subsidiaries to carry out the purposes of said bank, as described in subparagraph (B) of subdivision (1) of this subsection, and may transfer to any such subsidiary any moneys and real or personal property of any kind or nature. Any subsidiary may be organized as a stock or nonstock corporation or a limited liability company. Each such subsidiary shall have and may exercise such powers of said bank, as set forth in the resolution of the board of directors of said bank prescribing the purposes for which such subsidiary is formed, and

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(ii) No such subsidiary of said bank shall be deemed a quasi-public agency for purposes of chapter 12 [and no such subsidiary shall] or have all the privileges, immunities, tax exemptions and other exemptions of said bank, unless such subsidiary is a single member limited liability company that is disregarded as an entity separate from its owner. In no event shall any such subsidiary have the power to hire or otherwise retain employees. The governing documents of any such subsidiary shall provide for the dissolution of such subsidiary upon the completion of the purpose for which such subsidiary was formed. Each such subsidiary may sue and shall be subject to suit, provided its liability shall be limited solely to the assets, revenues and resources of the subsidiary and without recourse to the general funds, revenues, resources or any other assets of said bank. Each such subsidiary is authorized to assume or take title to property subject to any existing lien, encumbrance or mortgage and to mortgage, convey or dispose of its assets and pledge its revenues to secure any borrowing, provided each such borrowing or mortgage shall be a special obligation of the subsidiary, which obligation may be in the form of bonds, bond anticipation notes and other obligations, to fund and refund the same and provide for the rights of the holders thereof, and to secure the same by a pledge of revenues, notes and other assets and which shall be payable solely from the revenues, assets and other resources of the subsidiary. The Connecticut Green Bank may assign to a subsidiary any rights, moneys or other assets it has under any governmental program. No subsidiary of said bank shall borrow without the approval of the board of directors of said bank.

- (iii) Each such subsidiary shall act through its board of directors or managing members, at least one-half of which shall be members of the board of directors of said bank or their designees or officers or employees of said bank.
- 242 (iv) The provisions of section 1-125 and this subsection shall apply 243 to any officer, director, designee or employee appointed as a member,

244 director or officer of any such subsidiary. Any such person so

- 245 appointed shall not be personally liable for the debts, obligations or
- liabilities of any such subsidiary as provided in section 1-125. The
- 247 subsidiary shall, and said bank may, save harmless and indemnify
- such officer, director, designee or employee as provided by section 1-
- 249 125.
- (v) The Connecticut Green Bank, or such subsidiary, may take such
- actions as are necessary to comply with the provisions of the Internal
- 252 Revenue Code of 1986, or any subsequent corresponding internal
- 253 revenue code of the United States, as amended from time to time, to
- 254 qualify and maintain any such subsidiary as a corporation exempt
- 255 from taxation under said code.
- 256 (vi) The Connecticut Green Bank may make loans to each such
- 257 subsidiary from its assets and the proceeds of its bonds, notes and
- other obligations, provided the source and security for the repayment
- of such loans is derived from the assets, revenues and resources of the
- 260 subsidiary.
- 261 (2) (A) The Connecticut Green Bank may seek to qualify as a
- 262 Community Development Financial Institution under Section 4702 of
- 263 the United States Code. If approved as a Community Development
- 264 Financial Institution, said bank would be treated as a qualified
- 265 community development entity for purposes of Section 45D and
- 266 Section 1400N(m) of the Internal Revenue Code.
- 267 (B) Before making any loan, loan guarantee, or such other form of
- 268 financing support or risk management for a clean energy or
- 269 <u>environmental infrastructure</u> project, the Connecticut Green Bank shall
- 270 develop standards to govern the administration of said bank through
- 271 rules, policies and procedures that specify borrower eligibility, terms
- and conditions of support, and other relevant criteria, standards or
- 273 procedures.
- 274 (C) Funding sources specifically authorized include, but are not
- 275 limited to:

(i) Funds repurposed from existing programs providing financing support for clean energy projects, provided any transfer of funds from such existing programs shall be subject to approval by the General Assembly and shall be used for expenses of financing, grants and loans;

- (ii) Any federal funds that can be used for the purposes specified in subsection (c) of this section, provided such funds are not required to be deposited in the accounts of the Clean Water Fund pursuant to sections 22a-475 to 22a-483f, inclusive;
- 285 (iii) Charitable gifts, grants, contributions as well as loans from 286 individuals, corporations, university endowments and philanthropic 287 foundations;
 - (iv) Earnings and interest derived from financing support activities for clean energy <u>and environmental infrastructure</u> projects backed by the Connecticut Green Bank;
 - (v) If and to the extent that the Connecticut Green Bank qualifies as a Community Development Financial Institution under Section 4702 of the United States Code, funding from the Community Development Financial Institution Fund administered by the United States Department of Treasury, as well as loans from and investments by depository institutions seeking to comply with their obligations under the United States Community Reinvestment Act of 1977; and
 - (vi) The Connecticut Green Bank may enter into contracts with private sources to raise capital. The average rate of return on such debt or equity shall be set by the board of directors of said bank.
 - (D) The Connecticut Green Bank may provide financing support under this subsection if said bank determines that the amount to be financed by said bank and other nonequity financing sources do not exceed eighty per cent of the cost to develop and deploy a clean energy project or up to one hundred per cent of the cost of financing an energy efficiency project or environmental infrastructure project.

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307 (E) The Connecticut Green Bank may assess reasonable fees on its 308 financing activities to cover its reasonable costs and expenses, as 309 determined by the board.

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- (F) The Connecticut Green Bank shall make information regarding the rates, terms and conditions for all of its financing support transactions available to the public for inspection, including formal annual reviews by both a private auditor conducted pursuant to subdivision (2) of subsection (f) of this section and the Comptroller, and providing details to the public on the Internet, provided public disclosure shall be restricted for patentable ideas, trade secrets, proprietary or confidential commercial or financial information, disclosure of which commercial may cause nongovernmental recipient of such financing support and for other information exempt from public records disclosure pursuant to section 1-210.
- 322 (G) The Connecticut Green Bank shall not apply, directly or through
 323 a subsidiary, to be eligible for grants under (i) the federal Water
 324 Quality Act of 1987 without the approval of the State Treasurer and the
 325 Commissioner of Energy and Environmental Protection, or (ii) the
 326 federal Safe Drinking Water Act federal acts without the approval of
 327 the State Treasurer and the Commissioner of Public Health.
 - (3) No director, officer, employee or agent of the Connecticut Green Bank, while acting within the scope of his or her authority, shall be subject to any personal liability resulting from exercising or carrying out any of the Connecticut Green Bank's purposes or powers.
 - (e) (1) The powers of the Connecticut Green Bank shall be vested in and exercised by a board of directors, which shall consist of eleven voting and two nonvoting members each with knowledge and expertise in matters related to the purpose and activities of said bank appointed as follows: The Treasurer or the Treasurer's designee, the Commissioner of Energy and Environmental Protection or the commissioner's designee and the Commissioner of Economic and

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Community Development or the commissioner's designee, each serving ex officio, one member who shall represent a residential or low-income group appointed by the speaker of the House of Representatives for a term of four years, one member who shall have experience in investment fund management appointed by the minority leader of the House of Representatives for a term of three years, one member who shall represent an environmental organization appointed by the president pro tempore of the Senate for a term of four years, and one member who shall have experience in the finance or deployment of renewable energy appointed by the minority leader of the Senate for a term of four years. Thereafter, such members of the General Assembly shall appoint members of the board to succeed such appointees whose terms expire and each member so appointed shall hold office for a period of four years from the first day of July in the year of his or her appointment. The Governor shall appoint four members to the board as follows: Two for two years who shall have experience in the finance of renewable energy; one for four years who shall be a representative of a labor organization; and one who shall have experience in research and development or manufacturing of clean energy. Thereafter, the Governor shall appoint members of the board to succeed such appointees whose terms expire and each member so appointed shall hold office for a period of four years from the first day of July in the year of his or her appointment. The president of the Connecticut Green Bank shall be elected by the members of the board. The president of the Connecticut Green Bank shall serve on the board in an ex-officio, nonvoting capacity. The Governor shall appoint the chairperson of the board. The board shall elect from its members a vice chairperson and such other officers as it deems necessary and shall adopt such bylaws and procedures it deems necessary to carry out its functions. The board may establish committees and subcommittees as necessary to conduct its business.

(2) The members of the board of directors of the Connecticut Green Bank shall adopt written procedures, in accordance with the provisions of section 1-121, for: (A) Adopting an annual budget and

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plan of operations, including a requirement of board approval before the budget or plan may take effect; (B) hiring, dismissing, promoting and compensating employees of said bank, including an affirmative action policy and a requirement of board approval before a position may be created or a vacancy filled; (C) acquiring real and personal property and personal services, including a requirement of board approval for any nonbudgeted expenditure in excess of five thousand dollars; (D) contracting for financial, legal, bond underwriting and other professional services, including a requirement that said bank solicit proposals at least once every three years for each such service that it uses; (E) issuing and retiring bonds, bond anticipation notes and other obligations of said bank; (F) awarding loans, grants and other financial assistance, including eligibility criteria, the application process and the role played by said bank's staff and board of directors; and (G) the use of surplus funds to the extent authorized under this section or other provisions of the general statutes.

(3) No member of the board of directors of the Connecticut Green Bank shall be a trustee, director, partner or officer of any person, firm or corporation, or have a financial interest in a person, firm or corporation that participates in or otherwise receives support from programs developed, administered or otherwise supported by the Connecticut Green Bank. The holding of any such position as a trustee, director, partner or officer, or any financial interest by a member of the board of directors of the Connecticut Green Bank shall be deemed a conflict of interest, provided it shall not constitute a conflict of interest for a member of the board of directors of the Connecticut Green Bank to serve as a director, member or officer of a joint venture entered into by the Connecticut Green Bank pursuant to subsection (d) of this section.

(f) (1) The board shall issue annually a report to the Department of Energy and Environmental Protection reviewing the activities of the Connecticut Green Bank in detail and shall provide a copy of such report, in accordance with the provisions of section 11-4a, to the joint standing committees of the General Assembly having cognizance of

matters relating to energy, the environment and commerce. The report shall include a description of the programs and activities undertaken during the reporting period jointly or in collaboration with the Energy Conservation and Load Management Funds established pursuant to section 16-245m.

- (2) The Clean Energy Fund and the Environmental Infrastructure Fund shall be audited annually. Such audits shall be conducted with generally accepted auditing standards by independent certified public accountants certified by the State Board of Accountancy. Such accountants may be the accountants for the Connecticut Green Bank.
- (3) Any entity that receives financing for a clean energy or environmental infrastructure project from the [fund] Clean Energy Fund or the Environmental Infrastructure Fund shall provide the board an annual statement, certified as correct by the chief financial officer of the recipient of such financing, setting forth all sources and uses of funds in such detail as may be required by the bank for such project. The Connecticut Green Bank shall maintain any such audits for not less than five years. Residential projects for buildings with one to four dwelling units are exempt from this and any other annual auditing requirements, except that residential projects may be required to grant their utility companies' permission to release their usage data to the Connecticut Green Bank.
- (g) There shall be a joint committee of the Energy Conservation Management Board and the Connecticut Green Bank board of directors, as provided in subdivision (2) of subsection (d) of section 16-245m.
- (h) (1) The state of Connecticut does hereby pledge to and agree with any person with whom the Connecticut Green Bank may enter into contracts pursuant to the provisions of this section that the state will not limit or alter the rights hereby vested in said bank until such contracts and the obligations thereunder are fully met and performed on the part of said bank, provided nothing herein contained shall

preclude such limitation or alteration if adequate provision shall be made by law for the protection of such persons entering into contracts with said bank. The pledge provided by this subsection shall be interpreted and applied broadly to effectuate and maintain the bank's financial capacity to perform its essential public and governmental function.

- (2) The contracts and obligations thereunder of said bank shall be obligatory upon the bank, and the bank may appropriate in each year during the term of such contracts an amount of money that, together with other funds of the bank available for such purposes, shall be sufficient to pay such contracts and obligations or meet any contractual covenants or warranties.
- 451 (i) The powers enumerated in this section shall be interpreted 452 broadly to effectuate the purposes established in this section and shall 453 not be construed as a limitation of powers.
 - (j) To the extent that the provisions of this section are inconsistent with the provisions of any general statute or special act or parts thereof, the provisions of this section shall be deemed controlling.
- Sec. 2. Subdivision (1) of subsection (f) of section 16-245n of the general statutes, as amended by section 22 of public act 18-50, is repealed and the following is substituted in lieu thereof (*Effective January 1*, 2020):
- 461 (f) (1) The board shall issue annually a report to the Department of 462 Energy and Environmental Protection reviewing the activities of the 463 Connecticut Green Bank in detail and shall provide a copy of such 464 report, in accordance with the provisions of section 11-4a, to the joint 465 standing committees of the General Assembly having cognizance of 466 matters relating to energy, the environment and commerce. The report 467 shall include a description of the programs and activities undertaken 468 during the reporting period jointly or in collaboration with the 469 Conservation and Load Management Plan established pursuant to 470 section 16-245m."

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This act shall take effect as follows and shall amend the following	5
sections:	

Section 1	October 1, 2019	16-245n
Sec. 2	January 1, 2020	16-245n(f)(1)